# Calendar No. 526

107TH CONGRESS 2D SESSION

# S. 1115

[Report No. 107-227]

To amend the Public Health Service Act with respect to making progress toward the goal of eliminating tuberculosis, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

June 27, 2001

Mr. Kennedy (for himself, Mr. Stevens, Mr. Inouye, Mrs. Hutchison, Mr. Corzine, Mr. Torricelli, Ms. Landrieu, Mr. Bingaman, and Mrs. Murray) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

July 26, 2002

Reported by Mr. Kennedy, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To amend the Public Health Service Act with respect to making progress toward the goal of eliminating tuberculosis, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

## **SECTION 1. SHORT TITLE.**

2	This Act may be cited as the "Comprehensive Tuber-
3	culosis Elimination Act of 2001".
4	TITLE I—PREVENTIVE HEALTH
5	<b>SERVICES</b>
6	SEC. 101. ADVISORY COUNCIL FOR THE ELIMINATION OF
7	TUBERCULOSIS.
8	Section 317E(f) of the Public Health Service Act (42
9	U.S.C. 247b-6(f)) is amended—
10	(1) by redesignating paragraph (5) as para-
11	<del>graph (6);</del>
12	(2) by striking paragraphs (2) through (4), and
13	inserting the following:
14	"(2) Duties.—For the purpose of making
15	progress toward the goal of eliminating tuberculosis,
16	the Council shall provide to the Secretary and other
17	appropriate Federal officials advice on coordinating
18	the activities of the Public Health Service and other
19	Federal agencies that relate to such disease and on
20	efficiently utilizing the Federal resources involved.
21	"(3) NATIONAL PLAN.—In carrying out para-
22	graph (2), the Council, in consultation with appro-
23	priate public and private entities, shall make rec-
24	ommendations on the development and implementa-
25	tion of a national plan to eliminate tuberculosis in

1	the United States. In carrying out this paragraph,
2	the Council shall—
3	"(A) consider the recommendations of the
4	Institute of Medicine regarding the elimination
5	of tuberculosis;
6	"(B) address the development and applica-
7	tion of new technologies; and
8	"(C) review the extent to which progress
9	has been made toward eliminating tuberculosis.
10	"(4) Global activities.—In carrying out
11	paragraph (2), the Council, in consultation with ap-
12	propriate public and private entities, shall make rec-
13	ommendations for the development and implementa-
14	tion of a plan to guide the involvement of the United
15	States in global tuberculosis-control activities, in-
16	cluding recommendations regarding policies, strate-
17	gies, objectives, and priorities. Such recommenda-
18	tions for the plan shall have a focus on high inci-
19	dence countries and on access to a comprehensive
20	package of tuberculosis control measures, as defined
21	by the World Health Organization directly observed
22	treatment, short course strategy (commonly known
23	as DOTS).
24	"(5) Composition.—The Council shall be com-
25	posed of

1	"(A) representatives from the Centers for
2	Disease Control and Prevention, the National
3	Institutes of Health, the Agency for Healthcare
4	Research and Quality, the U.SMexico Border
5	Health Commission, and other Federal depart-
6	ments and agencies that carry out significant
7	activities relating to tuberculosis; and
8	"(B) members appointed from among indi-
9	viduals who are not officers or employees of the
10	Federal Government."; and
11	(3) by adding at the end the following:
12	"(7) APPLICABILITY OF FACA.—The Council
13	shall be subject to the Federal Advisory Committee
14	Act (5 U.S.C. App.).".
15	TITLE H—CENTERS FOR DIS-
16	EASE CONTROL AND PREVEN-
17	TION
18	SEC. 201. NATIONAL PROGRAM FOR TUBERCULOSIS ELIMI-
19	NATION.
20	Section 317E of the Public Health Service Act (42
21	U.S.C. 247b-6) is amended—
22	(1) by striking the heading for the section and
23	inserting the following:

1	"NATIONAL PROGRAM FOR TUBERCULOSIS
2	ELIMINATION";
3	(2) by amending subsection (b) to read as fol-
4	<del>lows:</del>
5	"(b) RESEARCH, DEMONSTRATION PROJECTS, EDU-
6	CATION, AND TRAINING.—With respect to the prevention,
7	control, and elimination of tuberculosis, the Secretary
8	may, directly or through grants to public or nonprofit pri-
9	vate entities, carry out the following:
10	"(1) Research, with priority given to research
11	<del>concerning</del>
12	"(A) diagnosis and treatment of latent in-
13	fection of tuberculosis;
14	"(B) strains of tuberculosis resistant to
15	<del>drugs;</del>
16	"(C) cases of tuberculosis that affect cer-
17	tain populations; and
18	"(D) elinical trials, including a tuberculosis
19	trials consortium.
20	"(2) Demonstration projects, including for—
21	"(A) the development of regional capabili-
22	ties for the prevention, control, and elimination
23	of tuberculosis; and
24	"(B) collaboration with the Immigration
25	and Naturalization Service to identify and treat

1	immigrants with active or latent tuberculosis in-
2	fection.
3	"(3) Public information and education pro-
4	<del>grams.</del>
5	"(4) Education, training and clinical skills im-
6	provement activities for health professionals, includ-
7	ing allied health personnel.
8	"(5) Support of model centers to carry out ac-
9	tivities under paragraphs (2) through (4).
10	"(6) Collaboration with international organiza-
11	tions and foreign countries in earrying out such ac-
12	tivities, including coordinating activities through the
13	Advisory Council for the Elimination of Tuber-
14	eulosis."; and
15	(3) by striking subsection (g) and inserting the
16	following:
17	"(g) REPORTS.—The Secretary, acting through the
18	Director of the Centers for Disease Control and Preven-
19	tion and in consultation with the Advisory Council for the
20	Elimination of Tuberculosis, shall biennially prepare and
21	submit to the Committee on Health, Education, Labor,
22	and Pensions of the Senate and the Committee on Energy
23	and Commerce of the House of Representatives, a report
24	on the activities earried out under this section. Each re-
25	port shall include the opinion of the Council on the extent

1	to which the recommendations of the Institute of Medicine
2	regarding tuberculosis have been implemented."; and
3	"(h) AUTHORIZATION OF APPROPRIATIONS.—For the
4	purpose of carrying out this section, there are authorized
5	to be appropriated \$528,000,000 for fiscal year 2002, and
6	such sums as may be necessary for each of the fiscal years
7	2003 through 2006.".
8	TITLE III—NATIONAL
9	<b>INSTITUTES OF HEALTH</b>
10	SEC. 301. ACTIVITIES OF NATIONAL HEART, LUNG, AND
11	BLOOD INSTITUTE.
12	Subpart 2 of part C of title IV of the Public Health
13	Service Act (42 U.S.C. 285b et seq.) is amended by insert-
14	ing after section 424B the following:
15	"TUBERCULOSIS
16	"Sec. 424C. (a) In General.—The Director of the
17	Institute shall expand, intensify, and coordinate research
18	and related activities of the Institute with respect to tuber-
19	culosis, including activities toward the goal of eliminating
20	such disease.
21	"(b) CERTAIN ACTIVITIES.—Activities under sub-
22	section (a) shall include—
23	"(1) enhancing basic and clinical research on
24	tuberculosis; and

1 "(2) expanding research on the relationship be-2 tween such disease and the human immunodeficiency 3 virus.

## "(c) RESEARCH EDUCATION.—

"(1) Tuberculosis academic awards.—The Director of the Institute may provide awards to faculty of schools of medicine, nursing, or osteopathic medicine for information and education programs, including the development of curricula, to significantly increase the opportunities for students and for practicing providers to learn the principles and practices of preventing, managing, and controlling tuberculosis.

"(2) Tuberculosis/Pulmonary infection awards.—The Director of the Institute may provide awards to support the career development of clinically trained professionals who are committed to research regarding pulmonary infections, including tuberculosis, by providing for supervised study and research.

#### "(3) AUTHORIZATION OF APPROPRIATIONS.—

"(A) TUBERCULOSIS ACADEMIC

AWARDS.—For the purpose of carrying out

paragraph (1), there are authorized to be ap
propriated \$5,000,000 for fiscal year 2002, and

1	such sums as may be necessary for each of the
2	fiscal years 2003 through 2006.
3	"(B) Tuberculosis/Pulmonary infec-
4	TION AWARDS.—For the purpose of carrying
5	out paragraph (2), there are authorized to be
6	appropriated \$5,000,000 for fiscal year 2002,
7	and such sums as may be necessary for each of
8	the fiscal years 2003 through 2006.".
9	SEC. 302. ACTIVITIES OF NATIONAL INSTITUTE OF AL-
10	LERGY AND INFECTIOUS DISEASES.
11	Section 447A of the Public Health Service Act (42
12	U.S.C. 285f-2) is amended—
13	(1) by redesignating subsection (b) as sub-
14	section (e);
15	(2) by inserting after subsection (a) the fol-
16	lowing subsection:
17	"(b) Activities under subsection (a) shall include ac-
18	tivities to develop a tuberculosis vaccine. Such activities
19	shall be carried out in accordance with the blueprint for
20	tuberculosis vaccine development described in the report
21	prepared pursuant to the workshop convened in March
22	1998 by the Advisory Council for Elimination of Tuber-
23	culosis, the Director of the National Vaccine Program,
24	and the Director of the Institute."; and

1	(3) in subsection (c) (as so redesignated), in the
2	first sentence—
3	(A) by striking "and" after "1994,"; and
4	(B) by inserting before the period the fol-
5	lowing: ", \$240,000,000 for fiscal year 2002,
6	and such sums as may be necessary for each of
7	the fiscal years 2003 through 2006".
8	SEC. 303. JOHN E. FOGARTY INTERNATIONAL CENTER FOR
9	ADVANCED STUDY IN THE HEALTH
10	SCIENCES.
11	Section 482 of the Public Health Service Act (42
12	U.S.C. 287b) is amended—
13	(1) by inserting "(a) In General.—" before
14	"The general purpose";
15	(2) in subsection (a) (as so designated), by in-
16	serting after "Health Sciences" the following: "(in
17	this subpart referred to as the 'Center')"; and
18	(3) by adding at the end the following:
19	"(b) Tuberculosis.—
20	"(1) In General.—In carrying out subsection
21	(a) with respect to tuberculosis, the Center shall ex-
22	pand, intensify, and coordinate international activi-
23	ties of the Center for research and training. In par-
24	ticular, the Center shall expand its activities to in-

1	elude support for elinical, operational, and health
2	services research and training.
3	"(2) International training program.—In
4	carrying out paragraph (1), the Center shall carry
5	out an international training program regarding tu-
6	bereulosis. Such program shall be modeled after the
7	international training program carried out by the
8	Center with respect to the human immunodeficiency
9	virus.".
10	SEC. 304. LOAN REPAYMENT PROGRAMS REGARDING RE-
11	SEARCH ON TUBERCULOSIS.
12	Part G of title IV of the Public Health Service Act
13	(42 U.S.C. 288 et seq.) is amended—
14	(1) by redesignating the second section 487F as
15	section 487G; and
16	(2) by inserting after section 487G (as so re-
17	designated) the following section:
18	"LOAN REPAYMENTS REGARDING RESEARCH ON
19	TUBERCULOSIS
20	"Sec. 487H. In earrying out sections 487C, 487E,
21	and 487F, the Secretary shall seek to ensure that, for fis-
22	eal year 2002 and subsequent fiscal years, a portion of
23	amounts appropriated to earry out such sections is re-
24	served for the purpose of entering into contracts under
25	which (in accordance with the section involved) individuals
26	will conduct research on tuberculosis "

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1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Comprehensive Tuber-
3	culosis Elimination Act of 2002".
4	TITLE I—PREVENTIVE HEALTH
5	<b>SERVICES</b>
6	SEC. 101. ADVISORY COUNCIL FOR THE ELIMINATION OF
7	TUBERCULOSIS.
8	Section 317E(f) of the Public Health Service Act (42
9	U.S.C. 247b-6(f)) is amended—
10	(1) by redesignating paragraph (5) as para-
11	graph (6); and
12	(2) by striking paragraphs (2) through (4), and
13	inserting the following:
14	"(2) DUTIES.—For the purpose of making
15	progress toward the goal of eliminating tuberculosis
16	from the United States, the Council shall provide to
17	the Secretary and other appropriate Federal officials
18	advice on coordinating the activities of the Public
19	Health Service and other Federal agencies that relate
20	to such disease and on efficiently utilizing the Federal
21	resources involved.
22	"(3) National plan.—In carrying out para-
23	graph (2), the Council, in consultation with appro-

priate public and private entities, shall make rec-

ommendations on the development, revision, and im-

 $plementation\ of\ a\ national\ plan\ to\ eliminate\ tuber-$ 

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1	culosis in the United States. In carrying out this
2	paragraph, the Council shall—
3	"(A) consider the recommendations of the
4	Institute of Medicine regarding the elimination
5	$of\ tuberculosis;$
6	"(B) address the development and applica-
7	tion of new technologies; and
8	"(C) review the extent to which progress has
9	been made toward eliminating tuberculosis.
10	"(4) Global activities.—In carrying out
11	paragraph (2), the Council, in consultation with ap-
12	propriate public and private entities, shall make rec-
13	ommendations for the development and implementa-
14	tion of a plan to guide the involvement of the United
15	States in global and cross border tuberculosis-control
16	activities, including recommendations regarding poli-
17	cies, strategies, objectives, and priorities. Such rec-
18	ommendations for the plan shall have a focus on
19	countries where a high incidence of tuberculosis di-
20	rectly affects the United States, such as Mexico, and
21	on access to a comprehensive package of tuberculosis
22	control measures, as defined by the World Health Or-
23	ganization directly observed treatment, short course
24	strategy (commonly known as DOTS).

1	"(5) Composition.—The Council shall be com-
2	posed of—
3	"(A) representatives from the Centers for
4	Disease Control and Prevention, the National In-
5	stitutes of Health, the Agency for Healthcare Re-
6	search and Quality, the Health Resources and
7	Services Administration, the U.SMexico Border
8	Health Commission, and other Federal depart-
9	ments and agencies that carry out significant ac-
10	tivities relating to tuberculosis; and
11	"(B) members appointed from among indi-
12	viduals who are not officers or employees of the
13	Federal Government.".
14	TITLE II—CENTERS FOR DIS-
15	EASE CONTROL AND PREVEN-
16	TION
17	SEC. 201. NATIONAL PROGRAM FOR TUBERCULOSIS ELIMI-
18	NATION.
19	Section 317E of the Public Health Service Act (42
20	U.S.C. 247b-6) is amended—
21	(1) by striking the heading for the section and
22	inserting the following:
23	"NATIONAL PROGRAM FOR TUBERCULOSIS ELIMINATION";
24	(2) by amending subsection (b) to read as fol-
25	lows:

1	"(b) Research, Demonstration Projects, Edu-					
2	CATION, AND TRAINING.—With respect to the prevention,					
3	control, and elimination of tuberculosis, the Secretary may					
4	directly or through grants to public or nonprofit private					
5	entities, carry out the following:					
6	"(1) Research, with priority given to research					
7	concerning—					
8	"(A) diagnosis and treatment of latent in-					
9	fection of tuberculosis;					
10	"(B) strains of tuberculosis resistant to					
11	drugs;					
12	"(C) cases of tuberculosis that affect certain					
13	high-risk populations; and					
14	"(D) clinical trials, including those con-					
15	ducted through the Tuberculosis Trials Consor-					
16	tium.					
17	"(2) Demonstration projects, including for—					
18	"(A) the development of regional capabili-					
19	ties for the prevention, control, and elimination					
20	of tuberculosis particularly in low-incidence re-					
21	gions; and					
22	"(B) collaboration with the Immigration					
23	and Naturalization Service to identify and treat					
24	immigrants with active or latent tuberculosis in-					
25	fection.					

1	"(3) Public information and education pro-						
2	grams.						
3	"(4) Education, training and clinical skills im-						
4	provement activities for health professionals, includ-						
5	ing allied health personnel.						
6	"(5) Support of model centers to carry out ac-						
7	tivities under paragraphs (2) through (4).						
8	"(6) Collaboration with international organiza-						
9	tions and foreign countries, including Mexico, in co-						
10	ordination with the United States Agency for Inter						
11	national Development, in carrying out such activities,						
12	including coordinating activities through the Adv						
13	sory Council for the Elimination of Tuberculosis.						
14	and						
15	(3) by striking subsection (g) and inserting the						
16	following:						
17	"(g) Reports.—The Secretary, acting through the Di-						
18	rector of the Centers for Disease Control and Prevention						
19	and in consultation with the Advisory Council for the						
20	Elimination of Tuberculosis, shall biennially prepare and						
21	submit to the Committee on Health, Education, Labor, and						
22	Pensions of the Senate and the Committee on Energy and						
23	Commerce of the House of Representatives, a report on the						
24	activities carried out under this section. Each report shall						
25	include the opinion of the Council on the extent to which						

1	its recommendations under section 317 $E(f)(3)$ regarding tu-					
2	berculosis have been implemented."; and					
3	"(h) Authorization of Appropriations.—For the					
4	purpose of carrying out this section, there are authorized					
5	to be appropriated \$235,000,000 for fiscal year 2003, and					
6	such sums as may be necessary for each of the fiscal years					
7	2004 through 2007.".					
8	TITLE III—NATIONAL					
9	INSTITUTES OF HEALTH					
10	SEC. 301. ACTIVITIES OF NATIONAL HEART, LUNG, AND					
11	BLOOD INSTITUTE.					
12	Subpart 2 of part C of title IV of the Public Health					
13	Service Act (42 U.S.C. 285b et seq.) is amended by inserting					
14	after section 424B the following:					
15	``TUBERCULOSIS					
16	"Sec. 424C. (a) In General.—The Director of the In-					
17	stitute shall expand, intensify, and coordinate research and					
18	related activities of the Institute with respect to the treat-					
19	ment, diagnosis, and prevention of tuberculosis,					
20	including—					
21	"(1) basic and clinical research on tuberculosis;					
22	and					
23	"(2) research on the relationship between tuber-					
24	culosis and the human immunodeficiency virus.					
25	"(b) Research Education.—					

1	"(1) Tuberculosis academic awards.—The						
2	Director of the Institute may award grants to institu-						
3	tions for the development and support of programs of						
4	core curricula for training clinical investigators, in-						
5	cluding medical, nursing, or osteopathic students, in						
6	the principles and practices of preventing, managing						
7	and controlling tuberculosis in patients.						
8	"(2) Tuberculosis/pulmonary infection						
9	AWARDS.—The Director of the Institute may provide						
10	awards to support the research of trained profes-						
11	sionals into the basic biological processes and mecha-						
12	nisms involved in tuberculosis, as well as research						
13	into the development of new diagnostic techniques and						
14	treatments.						
15	"(3) Authorization of Appropriations.—For						
16	the purpose of carrying out this subsection, there are						
17	authorized to be appropriated \$10,000,000 for fiscal						
18	year 2003, and such sums as may be necessary for						
19	each of the fiscal years 2004 through 2007.".						
20	SEC. 302. ACTIVITIES OF NATIONAL INSTITUTE OF ALLERG						
21	AND INFECTIOUS DISEASES.						
22	Section 447A of the Public Health Service Act (42						
23	U.S.C. 285f-2) is amended—						
24	(1) by redesignating subsection (b) as subsection						
25	(c);						

1	(2) by inserting after subsection (a) the following					
2	subsection:					
3	"(b) Activities under subsection (a) may include ac					
4	tivities to develop a tuberculosis vaccine. The recommende					
5	tions contained within the Blueprint for Tuberculosis Vac					
6	cine Development, described in the report prepared pursu					
7	ant to the workshop convened in March 1998 by the Dire					
8	3 tor of the Institute, shall be taken into consideration."; an					
9	(3) in subsection (c) (as so redesignated), in the					
10	first sentence—					
11	(A) by striking "and" after "1994,"; and					
12	(B) by inserting before the period the fol					
13	lowing: ", \$136,000,000 for fiscal year 2003,					
14	\$162,000,000 for fiscal year 2004, and such sums					
15	as may be necessary for each of the fiscal years					
16	2005 through 2007".					
17	SEC. 303. JOHN E. FOGARTY INTERNATIONAL CENTER FOR					
18	ADVANCED STUDY IN THE HEALTH SCIENCES.					
19	(a) In General.—With respect to tuberculosis, the					
20	John E. Fogarty International Center for Advanced Study					
21	in the Health Sciences shall expand, intensify, and coordi-					
22	nate international activities of the Center for research and					
23	training. In particular, the Center shall expand its activi-					
24	ties to include support for clinical, operational, and health					
25	services research and training.					

- 1 (b) International Training Program.—In car-
- 2 rying out subsection (a), the Center shall carry out an
- 3 international training program regarding tuberculosis.
- 4 Such program shall be modeled after the international
- 5 training program carried out by the Center with respect
- 6 to the human immunodeficiency virus.

## Calendar No. 526

 $^{107\text{th CONGRESS}}_{\text{2D Session}}$  S. 1115

[Report No. 107-227]

# A BILL

To amend the Public Health Service Act with respect to making progress toward the goal of eliminating tuberculosis, and for other purposes.

July 26, 2002

Reported with an amendment